

CITY OF KENNEDY, MINNESOTA

FINANCIAL STATEMENTS

DECEMBER 31, 2009

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CITY OF KENNEDY, MINNESOTA  
DECEMBER 31, 2009

OFFICIAL DIRECTORY

Elected Officials:

Jon Turn

Mayor

Mary Ryden

Councilperson

Duane Peterson

Councilperson

Arnold Christian

Councilperson

Paul Larson

Councilperson

Appointed:

Shannon Mortenson

Clerk/Treasurer

# Drees, Risky & Vallager, Ltd.

*Certified Public Accountants*

**Grand Forks:**

1405 Library Circle  
Telephone (701) 746-4466  
FAX (701) 772-6659

**Crookston:**

117 South Broadway  
Telephone (218) 281-3789  
FAX (218) 281-5245

## INDEPENDENT AUDITORS' REPORT

Honorable Mayor and City Council  
City of Kennedy  
Kennedy, Minnesota

We have audited the accompanying statements of the governmental activities, the business-type activities, and the major funds of the City of Kennedy, Minnesota as of and for the year ended December 31, 2009, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Kennedy, Minnesota's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Audit Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, and each major fund of the City of Kennedy, Minnesota as of December 31, 2009 and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued reports dated June 10, 2010 on our consideration of City of Kennedy, Minnesota's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of our report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. These reports are an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the budgetary comparison schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted principally of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide assurance.

DREES, RISKEY & VALLAGER, LTD.

Certified Public Accountants

June 10, 2010  
Crookston, Minnesota

MANAGEMENT'S DISCUSSION AND ANALYSIS

## City of Kennedy

### Management's Discussion and Analysis

As management of the City, we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2009.

#### Financial Highlights

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$748,041 (*net assets*). Of this amount, \$210,384 (*unrestricted net assets*) may be used to meet the City's ongoing obligations to citizens and creditors.
- The City's total net assets decreased by \$23,539. This decrease resulted primarily from the governmental activities.

#### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplemental information in addition to the basic financial statements themselves.

#### Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, streets, parks, economic development, and culture and recreation. The business-type activities of the City include water and sewer.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also an Economic Development Authority for which the City is financially accountable. Financial information for this *component unit* is blended in the financial information presented for the primary government, as part of the general fund. The water and sewer utilities, although also legally separate, functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government.

The government-wide financial statements can be found on pages 8 - 9 of this report.

#### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local government, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

## City of Kennedy Management's Discussion & Analysis

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact by the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, Fire fund, 1993 Refunding Bonds fund and 1995 Refunding Bonds fund, all of which have been presented as major funds of the City.

The City adopts an annual appropriated budget for its general fund and fire fund. A budgetary comparison statement has been provided for those funds to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 10 - 12 of this report.

**Proprietary fund.** The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer.

The proprietary fund provides the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer, all of which are considered to be major funds of the City.

The basic proprietary fund financial statements can be found on pages 13 - 15 of this report.

### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$748,041 at the close of the most recent fiscal year.

Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

	Condensed Statements of Net Assets					
	2009			2008		
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
<b>Assets:</b>						
Current	\$ 309,724	\$ 114,149	\$ 423,873	\$ 342,267	\$ 107,096	\$ 449,363
Capital	263,900	89,850	353,750	271,021	86,645	357,666
Other noncurrent	-	70,343	70,343	-	74,444	74,444
Total Assets	<u>\$ 573,624</u>	<u>\$ 274,342</u>	<u>\$ 847,966</u>	<u>\$ 613,288</u>	<u>\$ 268,185</u>	<u>\$ 881,473</u>
<b>Liabilities:</b>						
Current	\$ 4,558	\$ 3,790	\$ 8,348	\$ 17,894	\$ -	\$ 17,894
Noncurrent	9,081	82,496	91,577	4,826	87,173	91,999
Total Liabilities	<u>13,639</u>	<u>86,286</u>	<u>99,925</u>	<u>22,720</u>	<u>87,173</u>	<u>109,893</u>
<b>Net Assets:</b>						
Investment in capital assets, net of related debt	\$ 257,963	\$ 89,850	\$ 347,813	\$ 271,021	\$ 86,645	\$ 357,666
Restricted	189,844	-	189,844	169,025	-	169,025
Unrestricted	112,178	98,206	210,384	150,522	94,367	244,889
Total Net Assets	<u>\$ 559,985</u>	<u>\$ 188,056</u>	<u>\$ 748,041</u>	<u>\$ 590,568</u>	<u>\$ 181,012</u>	<u>\$ 771,580</u>

## City of Kennedy Management's Discussion & Analysis

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets, both for the City as a whole, as well as for its separate governmental and business-type activities.

**Governmental activities.** Governmental activities decreased the City's net assets by \$30,583. Key elements of this increase are as follows:

### Condensed Statements of Activities

	2009			2008		
	Governmental Activities	Business- Type Activities	Total	Governmental Activities	Business- Type Activities	Total
Revenues						
Program:						
Fees, fines and charges for services	\$ 43,629	\$ 76,140	\$ 119,769	\$ 38,313	\$ 73,309	\$ 111,622
Operating grants/contributions	110,407	-	110,407	14,618	-	14,618
Capital grants/contributions	14,936	-	14,936	11,951	-	11,951
General:						
Property taxes	69,347	-	69,347	62,102	-	62,102
Special assessments	203	2,506	2,709	595	4,074	4,669
Intergovernmental	75,040	-	75,040	72,993	-	72,993
Interest earnings	8,456	-	8,456	14,304	-	14,304
Other	10,297	-	10,297	11,930	-	11,930
Gain from sale of asset	3,000	-	3,000	79,000	-	79,000
Total Revenues	<u>335,315</u>	<u>78,646</u>	<u>413,961</u>	<u>305,806</u>	<u>77,383</u>	<u>383,189</u>
Expenses						
Governmental:						
General government	66,204	-	66,204	49,507	-	49,507
Public safety	63,516	-	63,516	44,376	-	44,376
Streets and highways	75,152	-	75,152	85,771	-	85,771
Sanitation and public health	1,286	-	1,286	2,717	-	2,717
Parks and recreation	41,679	-	41,679	7,391	-	7,391
Economic & community devel	106,254	-	106,254	53,536	-	53,536
Other	11,070	-	11,070	11,699	-	11,699
Interest on long-term debt	737	-	737	3,603	-	3,603
Business-Type:						
Water	-	45,267	45,267	-	41,597	41,597
Sewer	-	26,335	26,335	-	14,900	14,900
Total Expenses	<u>365,898</u>	<u>71,602</u>	<u>437,500</u>	<u>258,600</u>	<u>56,497</u>	<u>315,097</u>
Change in Net Assets	<u>\$ (30,583)</u>	<u>\$ 7,044</u>	<u>\$ (23,539)</u>	<u>\$ 47,206</u>	<u>\$ 20,886</u>	<u>\$ 68,092</u>

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$306,354 in which 38 percent of this total amount (\$115,360) constitutes *unreserved fund balance*, which is available for spending at the City's discretion. The remainder of fund balance is *reserved* to indicate that it is not available for new spending because is committed to a specific area.

## City of Kennedy Management's Discussion & Analysis

**Proprietary fund.** The City's proprietary fund provides the same type of information found in the government-wide financial statements, but in more detail.

### General Fund Budgetary Highlights

At the end of 2009 general fund actual expenditures exceeded budget by \$143,172, which was attributed to increase in available resources to cover the additional expenditures that were incurred during the year.

### Capital Asset and Debt Administration

**Capital Assets.** The City's investment in capital assets for its governmental and business type activities as of December 31, 2009, amounts to \$549,890 (net of accumulated depreciation). This investment in capital assets includes land, buildings and system, improvements, machinery and equipment, park facilities.

	Beginning of Year	Additions	Deletions	End of Year
<b>Governmental Capital Assets</b>				
Land	\$ 7,036	\$ -	\$ -	\$ 7,036
Building & improvements	238,436	-	60,000	178,436
Equipment and furnishings	229,971	20,494	15,757	234,708
Infrastructures	117,087	-	-	117,087
	592,530	20,494	75,757	537,267
Less accumulated depreciation	321,509	27,615	75,757	273,367
Net Governmental Capital Assets	<u>\$ 271,021</u>	<u>\$ (7,121)</u>	<u>\$ -</u>	<u>\$ 263,900</u>
<b>Business-Type Capital Assets</b>				
<b>Water</b>				
Distribution system	\$ 201,419	\$ -	\$ -	\$ 201,419
Equipment	29,288	8,000	4,757	32,531
	230,707	8,000	4,757	233,950
Less accumulated depreciation	151,824	6,094	4,757	153,161
Net Water	<u>78,883</u>	<u>1,906</u>	<u>-</u>	<u>80,789</u>
<b>Sewer</b>				
Treatment facility	46,767	-	-	46,767
Equipment	7,730	2,300	4,757	5,273
	54,497	2,300	4,757	52,040
Less accumulated depreciation	46,735	1,001	4,757	42,979
Net Sewer	<u>7,762</u>	<u>1,299</u>	<u>-</u>	<u>9,061</u>
Net Business-Type Activities	<u>\$ 86,645</u>	<u>\$ 3,205</u>	<u>\$ -</u>	<u>\$ 89,850</u>

**Long-term debt.** At the end of the current fiscal year, the City had total debt outstanding of \$107,807. Of this amount, \$86,000 is special assessment debt for which the City is liable in the event of default by the property owners subject to the assessment. \$15,786 is the outstanding loan amount on a fire truck and \$6,021 for compensated absences.

### Governmental Activities Outstanding Debt

**City of Kennedy  
Management's Discussion & Analysis**

	<u>Beginning of Year</u>	<u>New Issues</u>	<u>Debt Retired</u>	<u>End of Year</u>
<u>Governmental Activities</u>				
Capital Lease Obligations:				
Kansas State Bank - fire truck	\$ 15,786	\$ -	\$ 15,786	\$ -
John Deere Credit - mower	-	8,880	2,943	5,937
	<u>15,786</u>	<u>8,880</u>	<u>18,729</u>	<u>5,937</u>
Compensated absences	<u>4,826</u>	<u>1,278</u>	<u>-</u>	<u>6,104</u>
<u>Business-Type Activities</u>				
GO Rural Water System Revenue Refunding				
Bonds of 2004	<u>86,000</u>	<u>-</u>	<u>5,000</u>	<u>81,000</u>
Compensated absences	<u>1,195</u>	<u>301</u>	<u>-</u>	<u>1,496</u>
Total Long-Term Debt	<u>\$ 107,807</u>	<u>\$ 10,459</u>	<u>\$ 23,729</u>	<u>\$ 94,537</u>

**Economic Factors and Next Year's Budgets and Rates**

- Continued State budget deficits and legislative inactivity could further threaten city LGA payments in the coming years. Further reductions in LGA will result in either reduced services or higher taxes.

**Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City Clerk/Treasurer, City of Kennedy, P.O. Box 7, Kennedy, Minnesota 56733.

BASIC FINANCIAL STATEMENTS

CITY OF KENNEDY, MINNESOTA  
STATEMENT OF NET ASSETS  
DECEMBER 31, 2009

	<u>Governmental Activities</u>	<u>Business- Type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Current Assets			
Cash and investments	\$ 302,299	\$ 99,345	\$ 401,644
Accounts receivable	1,826	8,932	10,758
Taxes receivable	4,345	-	4,345
Special assessments receivable	1,254	1,604	2,858
Inventory	-	4,268	4,268
Total Current Assets	<u>309,724</u>	<u>114,149</u>	<u>423,873</u>
Capital Assets			
Accumulated depreciation	537,267	285,990	823,257
Net Capital Assets	<u>(273,367)</u>	<u>(196,140)</u>	<u>(469,507)</u>
Other Noncurrent Assets			
Deferred special assessments receivable	-	70,343	70,343
<b>TOTAL ASSETS</b>	<u>\$ 573,624</u>	<u>\$ 274,342</u>	<u>\$ 847,966</u>
<b>LIABILITIES</b>			
Current Liabilities			
Current portion long-term debt	\$ 2,960	\$ -	\$ 2,960
Accounts payable	1,598	3,790	5,388
Total Current Liabilities	<u>4,558</u>	<u>3,790</u>	<u>8,348</u>
Noncurrent Liabilities			
Bonds and notes payable, net of current	2,977	81,000	83,977
Compensated absences	6,104	1,496	7,600
Total Noncurrent Liabilities	<u>9,081</u>	<u>82,496</u>	<u>91,577</u>
<b>TOTAL LIABILITIES</b>	<u>\$ 13,639</u>	<u>\$ 86,286</u>	<u>\$ 99,925</u>
<b>NET ASSETS</b>			
Investment in capital assets, net of related debt	257,963	89,850	347,813
Restricted	189,844	-	189,844
Unrestricted (deficit)	<u>112,178</u>	<u>98,206</u>	<u>210,384</u>
<b>TOTAL NET ASSETS</b>	<u>\$ 559,985</u>	<u>\$ 188,056</u>	<u>\$ 748,041</u>

See notes to the basic financial statements.



CITY OF KENNEDY, MINNESOTA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2009

	<u>General</u>	<u>Fire</u>	<u>1993 Refunding Bonds</u>	<u>1995 Refunding Bonds</u>	<u>Total</u>
<b>ASSETS</b>					
Cash and investments	\$ 138,670	\$ 18,590	\$ 120,711	\$ 24,328	\$ 302,299
Accounts receivable	1,826	-	-	-	1,826
Taxes receivable, delinquent	4,271	-	74	-	4,345
Special assessments receivable:					
Delinquent	-	-	963	291	1,254
TOTAL ASSETS	<u>\$ 144,767</u>	<u>\$ 18,590</u>	<u>\$ 121,748</u>	<u>\$ 24,619</u>	<u>\$ 309,724</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 1,598	\$ -	\$ -	\$ -	\$ 1,598
Deferred revenue:					
Taxes	525	-	77	-	602
Special assessments	-	-	960	210	1,170
Total Liabilities	<u>2,123</u>	<u>-</u>	<u>1,037</u>	<u>210</u>	<u>3,370</u>
<b>FUND BALANCE</b>					
Reserved:					
Economic development	26,113	-	-	-	26,113
Improvements and capital outlay	11,735	-	-	-	11,735
Park and recreation	4,871	-	-	-	4,871
Other	3,155	-	120,711	24,409	148,275
Unreserved reported in:					
Special revenue fund		18,590	-	-	18,590
General fund	96,770	-	-	-	96,770
Total Fund Balance	<u>142,644</u>	<u>18,590</u>	<u>120,711</u>	<u>24,409</u>	<u>306,354</u>
TOTAL LIABILITIES AND FUND BALANCE	<u>\$ 144,767</u>	<u>\$ 18,590</u>	<u>\$ 121,748</u>	<u>\$ 24,619</u>	<u>\$ 309,724</u>

Reconciliation to Statement of Net Assets:

Total Fund Balance, From Above	306,354
Property taxes and special assessments receivable that will not be collected soon enough to pay current period's expenditures and therefore deferred in the funds.	1,772
Capital assets used in governmental activities of \$537,267, net of accumulated depreciation of \$273,367, are not financial resources and, therefore, are not reported in the funds.	263,900
Loans and bonds payable are not due and payable in the current period and therefore are not reported in the funds.	(5,937)
Compensated absence not expected to be payable in the current period and therefore not reported in the funds.	<u>(6,104)</u>
Net Assets of Governmental Activities	<u>\$ 559,985</u>

CITY OF KENNEDY, MINNESOTA  
STATEMENT OF REVENUE, EXPENDITURES AND CHANGES IN FUND BALANCE  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2009

	General	Fire	1993 Refunding Bonds	1995 Refunding Bonds	Total
<b>REVENUES</b>					
Taxes	\$ 70,493	\$ -	\$ 14	\$ -	\$ 70,507
Special assessments	-	-	101	102	203
Intergovernmental	178,026	14,936	-	-	192,962
Licenses and permits	1,676	-	-	-	1,676
Charges for services	18,351	18,227	-	-	36,578
Interest	8,456	-	-	-	8,456
Donations	3,423	7,420	-	-	10,843
Other	12,250	-	-	-	12,250
<b>TOTAL REVENUES</b>	<u>292,675</u>	<u>40,583</u>	<u>115</u>	<u>102</u>	<u>333,475</u>
<b>EXPENDITURES</b>					
General government	62,322	-	-	-	62,322
Public safety	5,217	42,867	-	-	48,084
Sanitation and public health	1,286	-	-	-	1,286
Streets and highways	79,349	-	-	-	79,349
Parks and recreation	39,517	-	-	-	39,517
Economic and community development	106,254	-	-	-	106,254
Other	11,070	-	14	-	11,084
Debt Service:					
Principal retirement	2,943	15,786	-	-	18,729
Interest and fees	55	668	-	-	723
<b>TOTAL EXPENDITURES</b>	<u>308,013</u>	<u>59,321</u>	<u>14</u>	<u>-</u>	<u>367,348</u>
Revenues Over (Under) Expenditures	(15,338)	(18,738)	101	102	(33,873)
<b>OTHER SOURCES (USES)</b>					
Proceeds from capital financing	3,000	-	-	-	3,000
Transfer from (to) other fund	(8,250)	8,250	-	-	-
<b>Net Other Sources (Uses)</b>	<u>(5,250)</u>	<u>8,250</u>	<u>-</u>	<u>-</u>	<u>3,000</u>
Net Change in Fund Balance	(20,588)	(10,488)	101	102	(30,873)
Fund Balance - January 1	<u>163,232</u>	<u>29,078</u>	<u>120,610</u>	<u>24,307</u>	<u>337,227</u>
Fund Balance - December 31	<u>\$ 142,644</u>	<u>\$ 18,590</u>	<u>120,711</u>	<u>\$ 24,409</u>	<u>\$ 306,354</u>

See notes to the basic financial statements.

CITY OF KENNEDY, MINNESOTA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2009

Reconciliation to the Statement of Activities:

Net Change in Fund Balances - Governmental Funds	\$ (30,873)
Tax and special assessment revenue that does not provide current financial resources are not reported as revenue in the funds.	(1,160)
Governmental funds report capital outlay as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital assets purchase capitalized	20,494
Depreciation expense	(27,615)
Compensated absences are not expected to require the use of current financial resources and therefore are not reported as a expenditure in the governmental funds.	(1,278)
Debt proceeds provide current resources to governmental funds, but for governmental activities debt increases long-term liabilities. Repayment of notes and bonds payable is an expenditure in the governmental funds, but for governmental activities the repayment reduces long-term liabilities.	
Debt issued	(8,880)
Debt principal payments	<u>18,729</u>
Change in Net Assets - Governmental Activities	<u>\$ (30,583)</u>

See notes to the basic financial statements.

CITY OF KENNEDY, MINNESOTA  
STATEMENT OF FUND NET ASSETS  
PROPRIETARY FUNDS  
DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
<b>ASSETS</b>			
Current Assets			
Cash and investments	\$ 99,345	\$ -	\$ 99,345
Accounts receivable	5,197	3,735	8,932
Due from other funds	54,929	-	54,929
Inventory	2,088	2,180	4,268
Special assessments receivable:			
Delinquent	1,604	-	1,604
Deferred	70,343	-	70,343
Total Current Assets	<u>233,506</u>	<u>5,915</u>	<u>239,421</u>
Capital Assets			
Accumulated depreciation	233,950	52,040	285,990
Net Capital Assets	<u>(153,161)</u>	<u>(42,979)</u>	<u>(196,140)</u>
	<u>80,789</u>	<u>9,061</u>	<u>89,850</u>
<b>TOTAL ASSETS</b>	<u>\$ 314,295</u>	<u>\$ 14,976</u>	<u>\$ 329,271</u>
<b>LIABILITIES</b>			
Current Liabilities			
Accounts payable	\$ 184	\$ 3,606	\$ 3,790
Due to other funds	-	54,929	54,929
Total Current Liabilities	<u>184</u>	<u>58,535</u>	<u>58,719</u>
Noncurrent Liabilities			
Bonds payable, net of current	81,000	-	81,000
Compensated absences	1,005	491	1,496
Total Noncurrent Liabilities	<u>82,005</u>	<u>491</u>	<u>82,496</u>
<b>TOTAL LIABILITIES</b>	<u>\$ 82,189</u>	<u>\$ 59,026</u>	<u>\$ 141,215</u>
<b>FUND NET ASSETS</b>			
Investment in capital assets, net of related debt	\$ 80,789	\$ 9,061	\$ 89,850
Unrestricted (Deficit)	<u>151,317</u>	<u>(53,111)</u>	<u>98,206</u>
<b>TOTAL FUND NET ASSETS</b>	<u>\$ 232,106</u>	<u>\$ (44,050)</u>	<u>\$ 188,056</u>

See notes to the basic financial statements.

CITY OF KENNEDY, MINNESOTA  
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
OPERATING REVENUES			
Charges for services	\$ 52,466	\$ 23,674	\$ 76,140
OPERATING EXPENSES			
Salaries and benefits	16,068	7,462	23,530
Utilities	2,541	471	3,012
Repairs and maintenance	543	15,517	16,060
Purchased water	14,028	-	14,028
Other	2,255	1,884	4,139
Depreciation	6,094	1,001	7,095
Total Operating Expenses	<u>41,529</u>	<u>26,335</u>	<u>67,864</u>
Operating Income	10,937	(2,661)	8,276
NONOPERATING REVENUES (EXPENSES)			
Interest on special assessments	2,506	-	2,506
Interest and bond fees	<u>(3,738)</u>	<u>-</u>	<u>(3,738)</u>
Net Nonoperating Revenues (Expenses)	<u>(1,232)</u>	<u>-</u>	<u>(1,232)</u>
Change in Net Assets	9,705	(2,661)	7,044
Fund Net Assets (Deficit), January 1	<u>222,401</u>	<u>(41,389)</u>	<u>181,012</u>
Fund Net Assets (Deficit), December 31	<u>\$ 232,106</u>	<u>\$ (44,050)</u>	<u>\$ 188,056</u>

See notes to the basic financial statements.

CITY OF KENNEDY, MINNESOTA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Water</u>	<u>Sewer</u>	<u>Total</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Receipts from customers	\$ 54,870	\$ 22,538	\$ 77,408
Payments to suppliers	(19,183)	(14,266)	(33,449)
Payments to employees	<u>(15,861)</u>	<u>(7,346)</u>	<u>(23,207)</u>
Net Cash Provided (Used) by Operating Activities	<u>19,826</u>	<u>926</u>	<u>20,752</u>
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES</b>			
Receipt or repayment from other fund	<u>412</u>	<u>(412)</u>	<u>-</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Special assessments collected	8,044	-	8,044
Purchase of property and equipment	(8,000)	(2,300)	(10,300)
Interest and fees paid on bonds	(3,738)	-	(3,738)
Principal payments made on bonds	<u>(5,000)</u>	<u>-</u>	<u>(5,000)</u>
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(8,694)</u>	<u>(2,300)</u>	<u>(10,994)</u>
Net Increase in Cash	11,544	(1,786)	9,758
Cash Balance, January 1	<u>87,801</u>	<u>1,786</u>	<u>89,587</u>
Cash Balance, December 31	<u>\$ 99,345</u>	<u>\$ -</u>	<u>\$ 99,345</u>

\* \* \* \* \*

Reconciliation of Operating Income to Net Cash

Provided (Used) by Operating Activities:

Operating income (loss)	\$ 10,937	\$ (2,661)	\$ 8,276
Depreciation	6,094	1,001	7,095
Change in:			
Accounts receivable	2,404	(1,136)	1,268
Inventory	-	-	-
Accounts payable	184	3,606	3,790
Compensated absences	<u>207</u>	<u>116</u>	<u>323</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ 19,826</u>	<u>\$ 926</u>	<u>\$ 20,752</u>

See notes to the basic financial statements.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2009

The City of Kennedy, Minnesota, (the "City ") was incorporated as a statutory city, under the provision of the State of Minnesota. The City operates under a mayor and four member council. It provides the following services: public safety, streets, public improvements, planning and zoning, water, sewer and general administrative services.

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in accordance with generally accepted accounting principles in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or after November 30, 1989, have been applied, unless those pronouncements conflict with or contradict GASB pronouncements.

A. Reporting Entity

The financial statements of the City include all organizations, funds and account groups over which the City's Board exercises significant influence over and, or is financially accountable or organizations for which the nature and significance of their relationship with the City is such that exclusion would cause the City of Kennedy , Minnesota's financial statements to be misleading.

Based on the foregoing criteria, the Kennedy Volunteer Fire Department and Kennedy Economic Development Authority are included in the City's reporting entity. The financial activity of these component units have been blended into the governmental activities of the City of Kennedy, Minnesota. These component units did not issue separate audited financial statements

The Kennedy Fire Relief Association does not meet the definition of a component unit of the City and therefore not included in these financial statements. Its members have sole authority over daily operations and financial activities.

B. Basis of Presentation

*Government-Wide Financial Statement*

The Statement of Net Assets and Statement of Activities display information about the reporting government taken as a whole. They include all funds of the reporting entity except any fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange receipts. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

*Fund Financial Statements*

Fund financial statements of the City are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures. Funds are typically organized into three categories: governmental, proprietary and fiduciary. The City currently has no fiduciary funds.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

1. Total assets, liabilities, revenues or expenditures of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that type, AND
2. Total assets, liabilities, revenues or expenditures of the individual governmental fund are at least 5% of the corresponding total for all governmental funds combined.

*Governmental Funds*

General Fund

The general fund is the primary operating fund of the City and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Fund

The special revenue fund is used to account for the proceeds of specific revenue sources (other than capital projects) where the expenditures are designated to finance a particular function or activity of the City. The City includes the following special revenue fund as major:

Fire Fund – is used to account for the revenue and expenditures relating to firefighting activity passing through the City’s Volunteer Fire Department.

Debt Service Funds

Debt service funds are used to account for resources accumulated and payments made for principal and interest on long-term debt obligations of governmental funds. The City debt service funds have retired related debt but continue to collect residual tax levies made.

Proprietary Funds

Enterprise Funds are used to account for business-type activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activities focuses on net income measurement similar to the private sector. The City includes the following enterprise funds as major:

Water Fund – account for the activities in providing water services to the public users.

Sewer Fund – account for the activities in providing sewer services to the public users.

C. Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe the recognition of revenues and expenditures within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

*Measurement Focus*

The government-wide statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the “current financial resources” measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures and claims and judgments (if any), are recorded only when payment is due.

If both restricted and unrestricted resources are available to use for the same purpose, it is the City’s policy to use restricted resources first, and then unrestricted resources as they are needed.

D. Budgets

The annual budget was adopted this year through the passage of an annual budget ordinance and amended as required for the general fund. The budget is prepared using the modified accrual basis of accounting. Any budget changes are approved by the Council. All unencumbered appropriations lapse at year-end.

E. Revenues

The City has the following program revenues; charges for services, licenses, permit and fees, rental income and operating and capital grants or contributions that are specific to a program. All other governmental revenues and general tax levies are classified as general revenue.

F. Property Taxes

Property taxes are set by the City Council in October of each year, and are certified to the County for collection in the following year. In Minnesota, counties act as collection agents for all property taxes.

The County spreads all levies over taxable property. Such taxes become an enforceable lien on January 1. Real property taxes may be paid by taxpayers in two equal installments on May 15 and October 15. The County provides tax settlements to the City throughout the year. Property taxes are all considered susceptible to accrual and so have been recognized as revenues in the current fiscal period. However, delinquent taxes may not be collected soon enough in the following year to be available for current expenditures, therefore offset by deferred revenue.

Cities with populations below 2,500, as is the City of Kennedy, Minnesota, are exempt from the State’s levy limitation law.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

G. Cash and Investments

For the purpose of the Statement of Cash Flows, the City considers all highly liquid debt instruments purchased with a maturity of three months or less to be cash equivalent. Currently, the City has no cash equivalents.

H. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure (i.e. roads, bridges, sidewalks, storm sewers and similar improvements), are reported in the government-wide statements in the applicable governmental or business-type activities column. Capital assets that have been purchased or constructed have been valued at historical cost or estimated historical cost. Donated assets are recorded at estimated fair market value at the time of donation. Estimated historical cost has been used to value primarily all capital assets for governmental activities acquired prior to January 1, 1980.

Depreciation on exhaustible capital assets is recorded as an allocated expense in the Statement of Activities with accumulated depreciation reflected in the Statement of Net Assets. Depreciation is provided over the assets’ estimated useful lives using the straight-line method of depreciation. The range of useful lives by type of asset is as follows:

Building and improvements	30 – 50 years
Furniture and equipment	5 – 15 years
Utility facilities and distribution systems	10 – 50 years
Infrastructure	25 – 50 years

I. Long-Term Debt

In the government-wide statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities and proprietary fund financial statements.

In the governmental fund financial statements long-term debt is not recognized as a liability. Instead, proceeds from the issuance of debt and repayment of debt principal are recognized as “Other Financing Uses” and “Expenditures”, respectively, in the fund financial statements.

I. Compensated Absences

Unused vacation is payable upon termination. Severance pay is based on unused sick leave. If no more than 30 days are accrued, the City will pay 20% of the accrued days computed by averaging the pay rate for the last five years. If there are more than 30 days accrued the City will pay 40% of the accrued days computed by averaging the pay rate for the last five years. The amount paid for severance is not to exceed \$2,000.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

K. Equity

In the government-wide financial statements equity is classified as “net assets” and displayed in three components:

1. Investment in Capital Assets, (net of related debt) – Consists of capital assets including restricted, net of accumulated depreciation and reduced by the outstanding balance of any related debt that is attributed to the acquisition, construction or improvement of those assets.
2. Restricted Net Assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
3. Unrestricted Net Assets – All other net assets that do not meet the definition of “restricted” or “invested in capital assets, net of related debt.”

L. Interfund Balances

In the process of aggregating the fund information for the government-wide Statement of Net Assets and Statement of Activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.

M. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

N. Subsequent Events

The City has evaluated subsequent events through June 10, 2010, the date which the financial statements were available to be issued

NOTE 2. CASH

Minnesota Statutes require that all deposits with financial institutions be collateralized in an amount equal to 110% of deposits in excess of FDIC (140% if collateralized with notes secured by first mortgages).

At December 31, 2009 \$135,438 of the amount deposited in a depository bank was uninsured and uncollateralized.

Interest Rate Risk

The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

Credit Risk

The City is authorized by Minnesota Statutes to invest in the following: direct obligations or obligations guaranteed by the federal government or its agencies; share of investment companies registered under the Federal Investment Company Act of 1940 and is rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of thirteen months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better, general obligations of Minnesota Housing Finance Agency rated "A" or better; commercial paper issued by United States' corporations or their Canadian subsidiaries, of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank or insurance company, domestic branch of a foreign bank and with a credit quality in one of the top two highest categories; repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers. The City has no investment policy that would further limit its investment choices.

Concentration of Risk

The City places no limit on the amount the City may invest in any one issuer.

NOTE 3. CAPITAL ASSETS

Changes in capital assets for governmental activities for the year ended December 31, 2009 are as follows:

	<u>Beginning of Year</u>	<u>Additions</u>	<u>Deletions</u>	<u>End of Year</u>
<i>Governmental Activities</i>				
Capital Assets:				
Land	\$ 7,036	\$ -	\$ -	\$ 7,036
Building and improvements	238,436	-	60,000	178,436
Equipment and furnishing	229,971	20,494	15,757	234,708
Infrastructure	117,087	-	-	117,087
	<u>592,530</u>	<u>20,494</u>	<u>75,757</u>	<u>537,267</u>
Accumulated Depreciation:				
Building and improvements	\$ 140,440	\$ 4,224	\$ 60,000	\$ 84,664
Equipment and furnishing	176,368	20,086	15,757	180,697
Infrastructure	4,701	3,305	-	8,006
	<u>321,509</u>	<u>27,615</u>	<u>75,757</u>	<u>273,367</u>
Net Capital Assets -				
Governmental Activities	<u>\$ 271,021</u>	<u>\$ (7,121)</u>	<u>\$ -</u>	<u>\$ 263,900</u>

Changes in capital assets for business-type activities for the year ended December 31, 2009, are as follows:

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

	Balance at Beginning of Year	Additions	Deletions	Balance at End of Year
<i>Business-Type Activities</i>				
Capital Assets:				
Water -				
Distribution system	\$ 201,419	\$ -	\$ -	\$ 201,419
Equipment	29,288	8,000	4,757	32,531
Subtotal	<u>230,707</u>	<u>8,000</u>	<u>4,757</u>	<u>233,950</u>
Sewer -				
Treatment facility	46,767	-	-	46,767
Equipment	7,730	2,300	4,757	5,273
Subtotal	<u>54,497</u>	<u>2,300</u>	<u>4,757</u>	<u>52,040</u>
Total	<u>285,204</u>	<u>10,300</u>	<u>9,514</u>	<u>285,990</u>
	Balance at Beginning of Year	Additions	Deletions	Balance at End of Year
Accumulated Depreciation:				
Water -				
Distribution system	133,384	1,996	-	135,380
Equipment	18,440	4,098	4,757	17,781
Subtotal	<u>151,824</u>	<u>6,094</u>	<u>4,757</u>	<u>153,161</u>
Sewer -				
Treatment facility	39,005	541	-	39,546
Equipment	7,730	460	4,757	3,433
Subtotal	<u>46,735</u>	<u>1,001</u>	<u>4,757</u>	<u>42,979</u>
Total	<u>198,559</u>	<u>7,095</u>	<u>9,514</u>	<u>196,140</u>
Net Capital Assets -				
Business-Type Activities	<u>\$ 86,645</u>	<u>\$ 3,205</u>	<u>\$ -</u>	<u>\$ 89,850</u>

Depreciation expense charged to functions as follows in the Statement of Activities:

Governmental Activities:

General government	\$ 2,603
Streets and highways	7,418
Public safety	15,432
Park and recreation	2,162
Total Depreciation Expense - Governmental Activities	<u>\$ 27,615</u>

Business-Type Activities:

Water	\$ 6,094
Sewer	1,001
Total Depreciation Expense - Business-Type Activities	<u>\$ 7,095</u>

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 4. LONG-TERM DEBT

Long-term indebtedness is made up of the following issues as of December 31, 2009:

	<u>Original Issue</u>	<u>Secured Interest</u>	<u>Revenue Sources for Retirement</u>	<u>Interest Rate</u>	<u>Maturity</u>	<u>Balance</u>
<i>Governmental Activities</i>						
Capital Debt Obligations:						
John Deer Credit - Mower	\$ 8,880	mower	service fees	7.95%	4/18/2011	<u>\$ 5,937</u>
<i>Business-Type Activities</i>						
GO Rural Water System Revenue Refunding Bonds of 2004	\$ 108,000	n/a	service fees	1.75 - 5.0%	1/1/2023	<u>81,000</u>
						<u>\$ 86,937</u>

The following is a summary of the long-term debt transactions for the year:

	<u>Balance at Beginning of Year</u>	<u>New Issues</u>	<u>Debt Retired</u>	<u>Balance at End of Year</u>	<u>Due Within a Year</u>
<i>Governmental Activities</i>					
Capital Debt Obligations:					
Kansas State Bank - Fire Truck	\$ 15,786	\$ -	\$ 15,786	\$ -	\$ -
John Deere Credit - Mower	-	8,880	2,943	5,937	2,960
Subtotal	<u>15,786</u>	<u>8,880</u>	<u>18,729</u>	<u>5,937</u>	<u>2,960</u>
Compensated Absences	<u>4,826</u>	<u>1,278</u>	-	<u>6,104</u>	-
Total Governmental Activities	<u>\$ 20,612</u>	<u>\$ 10,158</u>	<u>\$ 18,729</u>	<u>\$ 12,041</u>	<u>\$ 2,960</u>
<i>Business-Type Activities</i>					
GO Rural Water System Revenue Refunding Bonds of 2004	\$ 86,000	\$ -	\$ 5,000	\$ 81,000	-
Compensated Absences	<u>1,195</u>	<u>301</u>	-	<u>1,496</u>	-
Total Business-Type Activities	<u>\$ 87,195</u>	<u>\$ 301</u>	<u>\$ 5,000</u>	<u>\$ 82,496</u>	<u>\$ -</u>

The annual debt service requirements to maturity, including principal and interest, for long-term debt, except compensated absences, as of December 31, 2009 are as follows:

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

Year Ended December 31,	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>Equipment Loan</u>		<u>Bonds</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>
2010	\$ 2,960	\$ 38	\$ -	\$ -
2011	2,977	21	5,000	3,475
2012	-	-	5,000	3,306
2013	-	-	5,000	3,125
2014	-	-	5,000	2,931
2015-2019	-	-	31,000	10,892
2020-2024	-	-	30,000	3,069
Total	<u>\$ 5,937</u>	<u>\$ 59</u>	<u>\$ 81,000</u>	<u>\$ 26,798</u>

NOTE 5. DEFINED BENEFIT PENSION PLANS – STATEWIDE

A. Plan Description

All full-time and certain part-time employees of the City of Kennedy, Minnesota are covered by a defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund (PERF) which is a cost-sharing multiple-employer retirement plan. This plan is established and administered in accordance with Minnesota Statutes, Chapter 353 and 356.

PERF members belong to either the Coordinated Plan or the Basic Plan. Coordinated members are covered by Social Security and Basic members are not. All new members must participate in the Coordinated Plan.

PERA provides retirement benefits as well as disability benefits to members, and benefits to survivors upon death of eligible members. Benefits are established by State Statute, and vest after three years of credited service. The defined retirement benefits are based on a member's average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for PERF's Coordinated and Basic Plan members. The retiring member receives the higher of step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first 10 years of service and 2.7 percent for each remaining year. The annuity accrual rate for a Coordinated Plan member is 1.2 percent of average salary for each of the first 10 years and 1.7 percent for each remaining year. Under Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For all PERF members hired prior to July 1, 1989 whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. Normal retirement age is 65 for Basic and Coordinated members hired prior to July 1, 1989. Normal retirement age is the age for unreduced Social Security benefits capped at 66 for Coordinated members hired on or after July 1, 1989. A reduced retirement annuity is also available to eligible members seeking early retirement.

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

There are different types of annuities available to members upon retirement. A single-life annuity is a lifetime annuity that ceases upon the death of the retiree. No survivor annuity is payable. There are also various types of joint and survivor annuity options available which will reduce the monthly normal annuity amount, because the annuity is payable over joint lives. Members may also leave their contributions in the fund upon termination of public service, in order to qualify for a deferred annuity at retirement age. Refunds of contributions are available at any time to members who leave public service, but before retirement benefits begin.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for PERF. That report may be obtained on the web at mnpera.com or by writing to PERA, 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088 or by calling (651) 296-7460 or 1-800-652-9026.

B. Funding Policy

Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions. These statutes are established and amended by the state legislature. The City makes annual contributions to the pension plans equal to the amount required by state statutes. PERF Basic Plan members and Coordinated Plan members are required to contribute 9.10% and 6.0%, respectively, of their annual covered salary in 2009. The City of Kennedy, Minnesota is required to contribute the following percentages of annual covered payroll: 11.78% for Basic Plan PERF members, 6.75% for Coordinated Plan PERF members. The City's contributions to the Public Employees Retirement Fund for the years ending December 30, 2009, 2008 and 2007 were \$5,186, \$4,515 and \$4,018, respectively. The City's contributions were equal to the contractually required contributions for each year as set by state statute.

NOTE 6. INTERFUND BALANCES AND TRANSFERS

The following comprises the interfund balances and transfers as of and for the year ended December 31, 2009:

<u>Due To Other Funds</u>	<u>Due From Other Funds</u>	<u>Amount</u>	<u>Purpose</u>
Sewer Fund	Water Fund	<u>\$ 54,929</u>	Cover fund expenditures
<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>	
Fire Department Fund	General Fund	<u>\$ 8,250</u>	Fire protection contract

CITY OF KENNEDY, MINNESOTA  
NOTES TO BASIC FINANCIAL STATEMENTS

NOTE 7. EXCESS EXPENDITURES OVER BUDGET

Expenditures exceeded appropriations in the General Fund for the year ended December 31, 2009, by \$143,172, which was attributed to a federal grant and related expenses that had not been budgeted. Currently, no remedial action is planned.

NOTE 8. FUND DEFICIENCIES / DEFICITS

The City's sewer fund had a deficit fund balance of \$44,050 at December 31, 2009. The deficit is expected to be recovered by future revenues, or if necessary, by transfers from other funds.

NOTE 9. WATER AGREEMENT

The City has entered into agreement with North Kittson Rural Water for the delivery of water. The purchase rate agreed to by both parties for the year ended December 31, 2009 required the City to pay \$1.88 per thousand gallons. Also, the City has agreed to pay a monthly bond fee of \$312.50. These rates are reviewed annually and subject to increases based on the operating needs of North Kittson Rural Water.

NOTE 10. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters.

Workers compensation coverage is provided through a pooled self-insurance program through the League of Minnesota Cities Insurance Trust (LMCIT). The City pays an annual premium to LMCIT. The City is subject to supplemental assessments if deemed necessary by the LMCIT. The LMCIT reinsures through Workers Compensation Reinsurance Association (WCRA) as required by law, for workers compensation. The City's workers compensation coverage is retrospectively rated. With this type of coverage, final premiums are determined after loss experienced is known. The amount of premium adjustment, if any, is considered immaterial and not recorded until received or paid.

Property and casualty insurance coverage is provided through a pooled self-insurance program through the LMCIT. The City pays an annual premium to the LMCIT which reinsures through commercial companies for claims in excess of various amounts. The City retains risk from the deductible portions.

There were no significant reductions in insurance from the previous year or settlements in excess of insurance for any of the past three years.

NOTE 11. COMMITMENTS

The City of Kennedy, Minnesota has been awarded \$184,000 through US Economic Development Administration to redevelop the school building using energy efficient technology, such as geothermal heating, wind and solar energy systems. Project improvements are expected to be completed in 2010.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF KENNEDY, MINNESOTA  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Budget Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUE</b>				
Property taxes	\$ 76,675	\$ 76,675	\$ 70,493	\$ (6,182)
Intergovernmental:				
Federal	-	-	98,275	98,275
State:				
Local governmental aid	67,243	67,243	67,243	-
MV and MV Ag credits	6,929	6,929	7,473	544
State fire relief	-	-	4,711	4,711
Other state aid	324	324	324	-
Total Intergovernmental	<u>74,496</u>	<u>74,496</u>	<u>178,026</u>	<u>103,530</u>
Other:				
Licenses and permits	1,400	1,400	1,676	276
Charges for services	4,070	4,070	18,351	14,281
Interest	6,700	6,700	8,456	1,756
Donations	1,500	1,500	3,423	1,923
Other	-	-	12,250	12,250
Total Other	<u>13,670</u>	<u>13,670</u>	<u>44,156</u>	<u>30,486</u>
TOTAL REVENUE	<u>164,841</u>	<u>164,841</u>	<u>292,675</u>	<u>127,834</u>
<b>EXPENDITURES</b>				
General government:				
Mayor and council	3,950	3,950	3,155	795
Clerk	28,279	28,279	31,086	(2,807)
Professional fees	6,650	6,650	7,495	(845)
City Hall	4,700	4,700	3,856	844
Unallocated insurance	10,000	10,000	14,096	(4,096)
Other	2,500	2,500	2,634	(134)
Total General Government	<u>56,079</u>	<u>56,079</u>	<u>62,322</u>	<u>(6,243)</u>
Public Safety and Welfare:				
Fire protection	8,250	8,250	5,217	3,033
Sanitation and Public Health:				
Garbage	1,500	1,500	1,078	422
Pest Control	2,000	2,000	208	1,792
Total Sanitation and Public Health	<u>3,500</u>	<u>3,500</u>	<u>1,286</u>	<u>2,214</u>
Streets and Highways:				
Street lighting and signs	\$ 8,100	\$ 8,100	\$ 7,890	\$ 210
Wages and benefits	33,240	33,240	28,158	5,082
Street maintenance	18,125	18,125	15,810	2,315
Snow removal and ditching	1,350	1,350	8,539	(7,189)
Capital outlay	18,500	18,500	18,952	(452)
Total Streets and Highways	<u>79,315</u>	<u>79,315</u>	<u>79,349</u>	<u>(34)</u>

CITY OF KENNEDY, MINNESOTA  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND

	<u>Budget Amounts</u>		<u>Actual Amounts</u>	<u>Variance With Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Culture and Recreation:				
Rinks	1,400	1,400	1,000	400
Summer recreation	3,000	3,000	5,399	(2,399)
Parks	800	800	867	(67)
School facility	2,000	2,000	32,251	(30,251)
Total Culture and Recreation	<u>7,200</u>	<u>7,200</u>	<u>39,517</u>	<u>(32,317)</u>
Economic development	-	-	106,254	(106,254)
Other:				
Real estate taxes	-	-	739	(739)
Senior meal program	1,000	1,000	1,000	-
Unallocated payroll benefits	9,497	9,497	9,331	166
Total Other	<u>10,497</u>	<u>10,497</u>	<u>11,070</u>	<u>(573)</u>
Debt Service:				
Principal payment	-	-	2,943	(2,943)
Interest payment	-	-	55	(55)
Total Debt Service	<u>-</u>	<u>-</u>	<u>2,998</u>	<u>(2,998)</u>
TOTAL EXPENDITURES	<u>164,841</u>	<u>164,841</u>	<u>308,013</u>	<u>(143,172)</u>
Revenues Over (Under) Expenditures	-	-	(15,338)	(15,338)
OTHER SOURCES (USES)				
Proceeds from sale of asset	-	-	3,000	3,000
Transfer to other fund	-	-	(8,250)	(8,250)
Net Other Sources (Uses)	<u>-</u>	<u>-</u>	<u>(5,250)</u>	<u>(5,250)</u>
Revenues and Other Sources Over (Under) Expenditures and Other Uses	-	-	(20,588)	(20,588)
Fund Balance - January 1	<u>163,232</u>	<u>163,232</u>	<u>163,232</u>	<u>-</u>
Fund Balance - December 31	<u>\$ 163,232</u>	<u>\$ 163,232</u>	<u>142,644</u>	<u>\$ (20,588)</u>

CITY OF KENNEDY, MINNESOTA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2009

Minnesota Statutes require the City to prepare budget for governmental funds supported by property tax revenues. Budgets are prepared on the modified accrual basis of accounting. Budgeted fund expenditures are limited under State statutes to the total budgeted amount which may be amended as defined by statutes. There were no budget amendments in 2009.

Final budgets are typically set after the Truth and Taxation Hearing in November or December for the following year. Original budget must be submitted to the State Auditor's office by January 31 for the current year.

Any budget changes are approved by the Council and all unencumbered appropriations lapse at year-end.

**Drees, Risky & Vallager, Ltd.**  
*Certified Public Accountants*

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FAX (701) 772-6659

Crookston:  
117 South Broadway  
Telephone (218) 281-3789  
FAX (218) 281-5245

AUDITORS' REPORT ON LEGAL COMPLIANCE

Honorable Mayor and City Council  
City of Kennedy  
Kennedy, MN 56568

We have audited the financial statements of the City of Kennedy, Minnesota, as of and for the year ended December 31, 2009, and have issued our report thereon dated June 10, 2010.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller general of the United States and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the Legal Compliance Task Force pursuant to Minn. Stat. 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* covers seven main categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions and tax increment financing. Our study included all of the listed categories.

The results of our tests indicate that for the items tested the City of Kennedy, Minnesota complied with the material terms and conditions of applicable legal provisions. Further, for the items not tested, based on our audit and the procedures referred to above, nothing came to our attention to indicate that the City of Kennedy, Minnesota had not complied with such legal provisions, except as noted in the schedule of findings and responses, item 2009-2.

This report is intended solely for the information and use of the Mayor and City Council, management, and the Office of the State Auditor of Minnesota and is not intended to be and should not be used by anyone other than these specified parties.

DREES, RISKEY & VALLAGER, LTD.

Certified Public Accountants

June 10, 2010  
Crookston, Minnesota

# Drees, Risky & Vallager, Ltd.

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and  
City Council  
City of Kennedy, Minnesota

We have audited the financial statements of the City of Kennedy, Minnesota, as of and for the year ended December 31, 2009, and have issued our report thereon dated June 10, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Kennedy, Minnesota's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting, 2009-1. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Kennedy, Minnesota's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did disclose an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is reported in the accompanying schedule of findings and responses, item 2009-2.

City of Kennedy, Minnesota's response to the findings identified in our audit report is described in the accompanying schedule of findings and questioned costs. We did not audit City of Kennedy, Minnesota's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the City Council, management, others within the organization, and federal and state awarding agencies and is not intended to be, and should not be used by anyone other than these specified parties.

DREES, RISKEY & VALLAGER, LTD.

Certified Public Accountants

June 10, 2010  
Crookston, MN

CITY OF KENNEDY, MINNESOTA  
SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEAR ENDED DECEMBER 31, 2009

**Deficiency 2009-1**

Condition: Lack of sufficient segregation of duties relating to utility and service billings and cash receipts.

Cause of condition: Size and cost constraints limit the number of City’s personnel available within the municipality to properly separate the functions of utility billing and collections.

Effect: The lack of segregation of duties reduces the level of internal controls over financial reporting which could adversely affect the ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements.

Recommendation: The areas should be reviewed periodically and consideration given to improving the segregation of duties in the most effective manner possible.

Management’s Response: The City is aware of this situation and will continue to monitor operations, but believes it would not be cost efficient at this time to add staff and believes its most effective control lies in its awareness and oversight of this situation.

**Deficiency 2009-2**

Condition: The City’s deposits with financial institutions were in excess of federal depository insurance coverage and was not collateralized at the level (110%) required by Minnesota Statutes.

Cause: The level of pledged collateral was not properly evaluated and compared to cash held at the financial institution.

Effect: The City is not in compliance with Minnesota statutory requirements and cash is being exposed to a potential risk of loss.

Recommendation: Management should compare monthly cash balances and collateral level requirements with amounts being pledged by financial institutions and make the necessary increases to pledged collateral levels to meet statutory requirements.

Management’s Response: The City is aware of this situation and has taken appropriate action to obtain an appropriate level of collateral to secure the City’s deposits and be in compliance with the statutory pledged collateral requirements.